



# API discoverability and REST API profile for the public sector

## APIdays Helsinki

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# APIs for the digital transformation of Governments



# Why APIs in government?

## APIs support Digital Government objectives to:

- **Control and monitor** digital environments and enhance *Policy Making innovation* by:
  - **Optimize information flows** to support decision-making and monitoring of processes
- **Transform** them into robust digital ecosystems. APIs *enable Public Administration to be:*
  - **flexible** to adapt to the advances in technology
  - able to **rewire** the **interactions** with public sector, business, and ultimately with **citizens**





X-Road

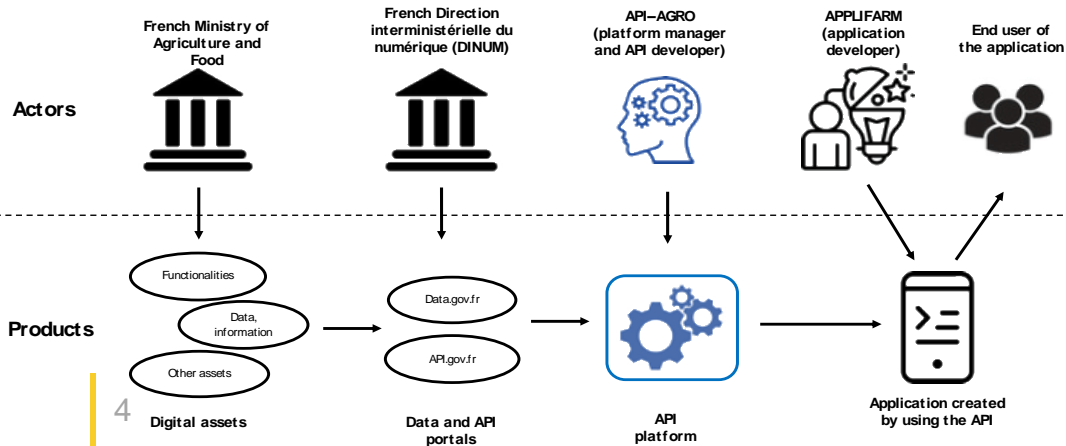
# Public Sector opportunities

- Enablement of digital ecosystems

Zaragoza



- Fostering innovation in the public sector
- Economic opportunities



API-Agro

- Help SMEs reducing costs of establishing and running business
- Easier access to Open Data can further stimulate new economic development

# APIs are technical enablers of the Digital Transformation of Governments



The image shows a hand holding a smartphone displaying the EUSurvey app interface. The app screen shows a 'Build your framework' section with a list of proposals to self-assess, including API strategy, policy, platform & ecosystem, people, and processes. To the right of the smartphone is a desktop view of the same tool. It features an 'Introduction' section, a QR code, and a diagram titled 'The API framework' which consists of three overlapping circles: Policy support (blue), Platform (orange), and People (purple). The diagram also includes 'Processes' at the bottom. Below the diagram is a URL: <https://ec.europa.eu/eusurvey/runner/APIFrameworkTool>

## Recommended actions

- Explicitly **adopt APIs** in governments
- Create and improve the **'API culture'** in governments
- Become **digital ecosystem aware** by engaging both public governments actors and the private sector
- Utilize and validate our **API framework**

# Current focus on API essentials

## API LIFECYCLE MANAGEMENT ASPECTS

- **Discoverability**
- Specifications
- Security
- Traceability

## LEGAL & ORGANIZATIONAL ASPECTS

- Privacy, GDPR
- Legal frameworks
- Service Level Agreements, Terms of Service
- Analysis of API-driven ecosystems (Financial Sector, PSD2)

# APIs for the public sector

Multi-stakeholder events on API essentials

## Workshop I. API technical essentials



**Public administration  
& private sector  
API co-design**

<https://joinup.ec.europa.eu/collection/api4dt/event/workshop-i-25092020-api-technical-essentials-public-administration-private-sector-apis-co-design>

## Workshop II. API technical essentials



**API Lifecycle management,  
Security & Specifications**

<https://joinup.ec.europa.eu/collection/api4dt/event/workshop-ii-27102020-api-technical-essentials-public-administration-private-sector-apis-co-design>

## Workshop III. API legal & organizational essentials



**API Legal context**

<https://joinup.ec.europa.eu/collection/api4dt/event/workshop-iii-unfolding-opportunities-use-apis-europe-regulatory-perspective-eu-data-strategy-gdpr>

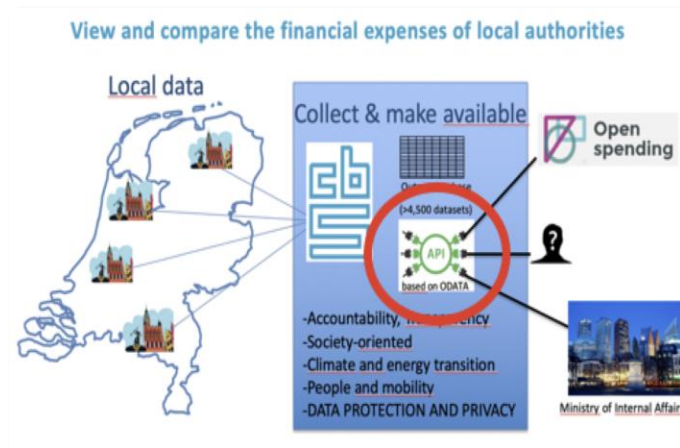
# API discoverability typical cases

*From single APIs to digital ecosystems*

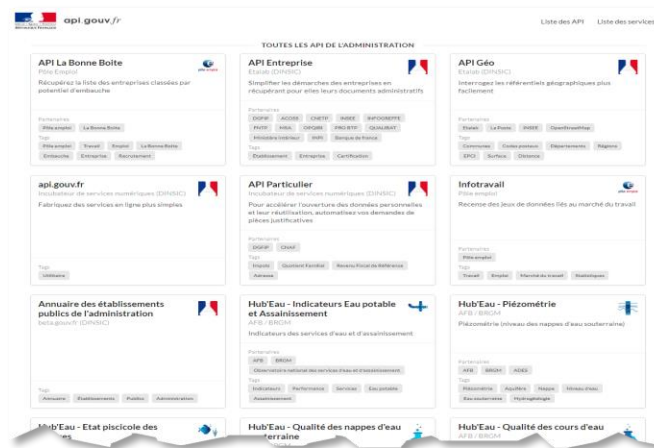
API as a product developer sites

API catalogues (API focused or with open data)

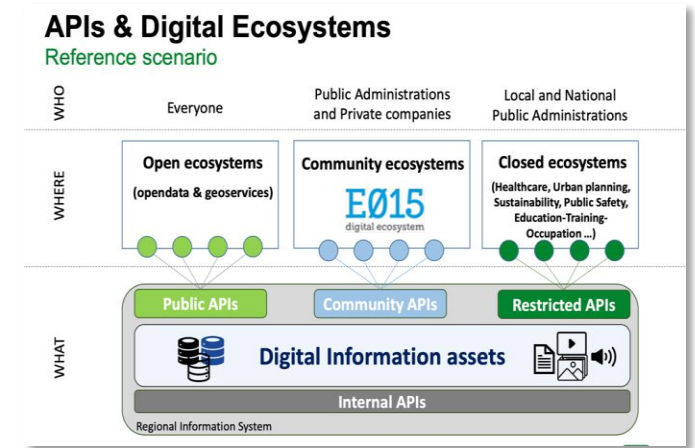
API-enabled digital ecosystems



The Netherlands statistical office API



French government public API registry



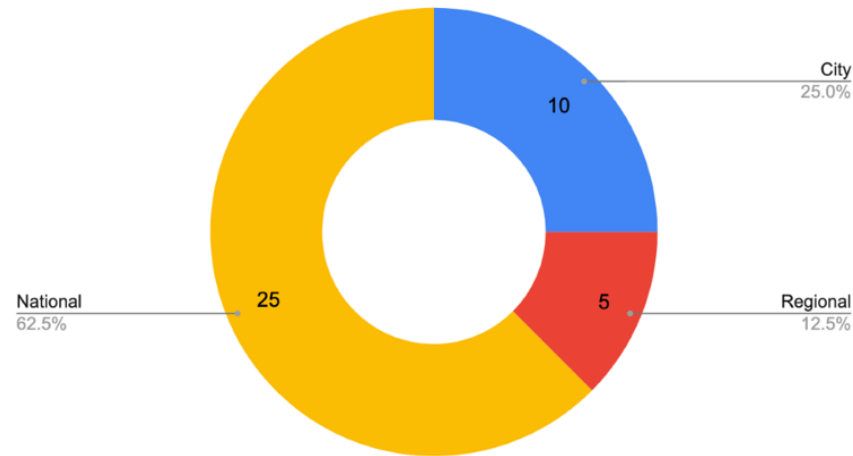
The E015 system in Lombardia, Italy



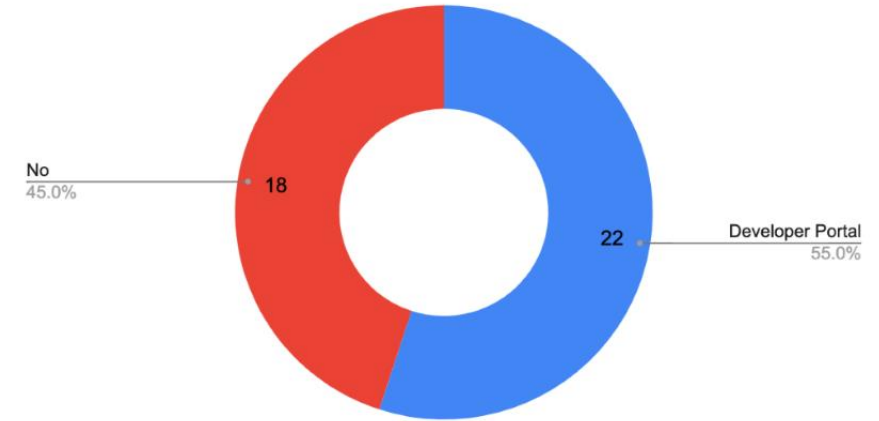
# API discoverability in government

## Distilled web search

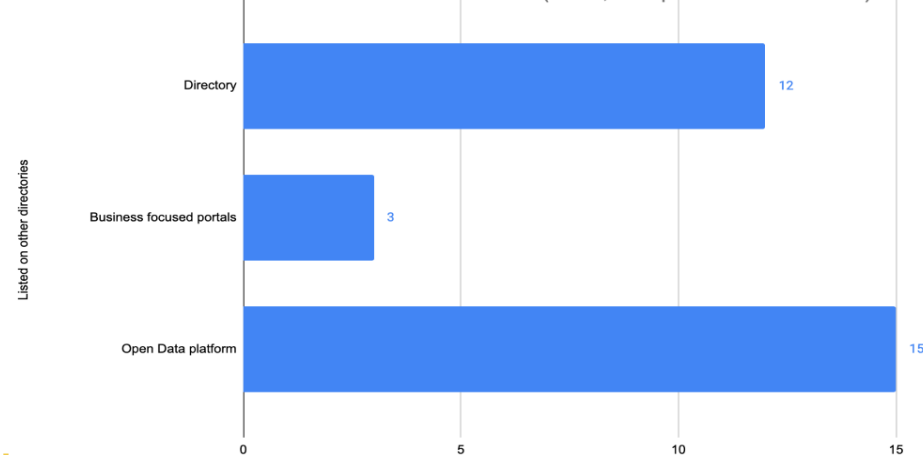
Government API portals and API sites (N=40)



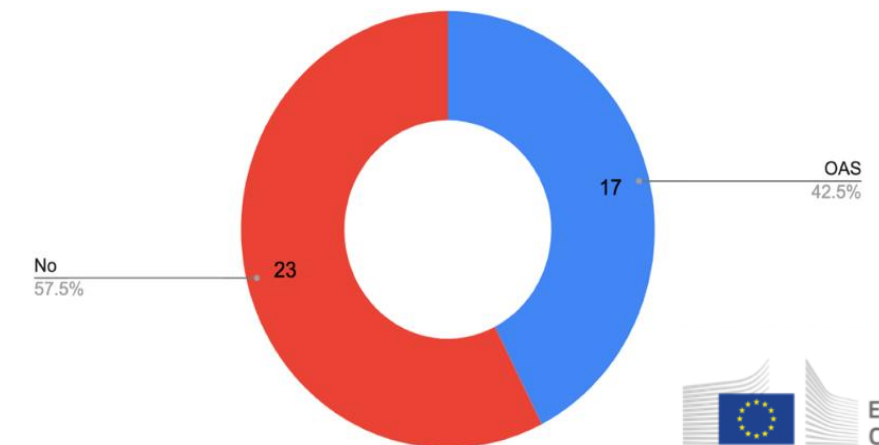
Use of Developer portals amongst Government API teams (N=40)



Are Government API sites listed on other directories? (N=40, multiple selection allowed)



Use of OpenAPI Specification (OAS) amongst Government API portals (N=40)



# Case studies

## Selected interviews

Owner	Description	Highlights
<a href="#">Antwerp, Belgium</a>	The Antwerp City as a <b>Platform portal</b> aims to provide a single portal for all government digital services components. This includes APIs.	Use of <b>AI Natural Language Processing</b> to discover APIs
<a href="#">Zaragoza, Spain</a>	Zaragoza <b>open data portal has been built with an API</b> for the complete open data catalogue and encourages consumers (“re-utilizers”) of the city’s data to <b>consume data sets via the API</b>	A <b>community of practice</b> is promoted: reuse of APIs, documentation and FAQ, discoverability of apps
<a href="#">New York, US</a>	An <b>API product page</b> that stands as an individual API product portal for potential users of the Benefits Screening API.	<b>Clearly definition of intended audience</b> , list of current partners and describe API features also in non-technical language
<a href="#">Lombardy, Italy</a>	The Lombardy region of Italy has developed an <b>open digital ecosystem to share</b> APIs that external parties can use to design new products and services	<b>Ecosystem oriented</b> , user-friendly interface for searching among domains
<a href="#">Denmark</a>	DAWA Denmark Addresses <b>web API portal</b> , Denmark discoverability strategies describes some of the discoverability components of Denmark’s API portal,	<b>Single product (addresses) oriented</b> , API documentation include guides with use case description
<a href="#">France</a>	A <b>whole-of-government API catalogue</b> targeting both internal government users that may require reusable government APIs to build their next digital government services, and external consumers looking for open APIs	<b>User-friendly, clear and guided API catalogue</b>
<a href="#">Netherlands</a>	The Netherland Government <b>Developer portal</b> is an initiative created out of the cross-government IT standards group in order to encourage reuse of APIs by departments	Not just across national government but <b>drawing on regional and city APIs as well</b>
<a href="#">Victoria, Australia</a>	The Victorian government of Australia has developed a <b>developer portal for publishing all government APIs in a single site.</b>	Initially internally oriented, <b>clear and user-friendly interface</b>

# Main conclusions on discoverability

**Developer portals** are the **most widely used** discoverability mechanism

Currently, API discoverability in government is **mostly targeting internal audiences**, but:

- API **discoverability** is acknowledged as **enabler** of **organizations interoperability**
- API discoverability processes are **growing** to ensure Government APIs use to **support Digital ecosystems**
- API discoverability **AI innovative practices** are starting to be used

## CEF Building Blocks

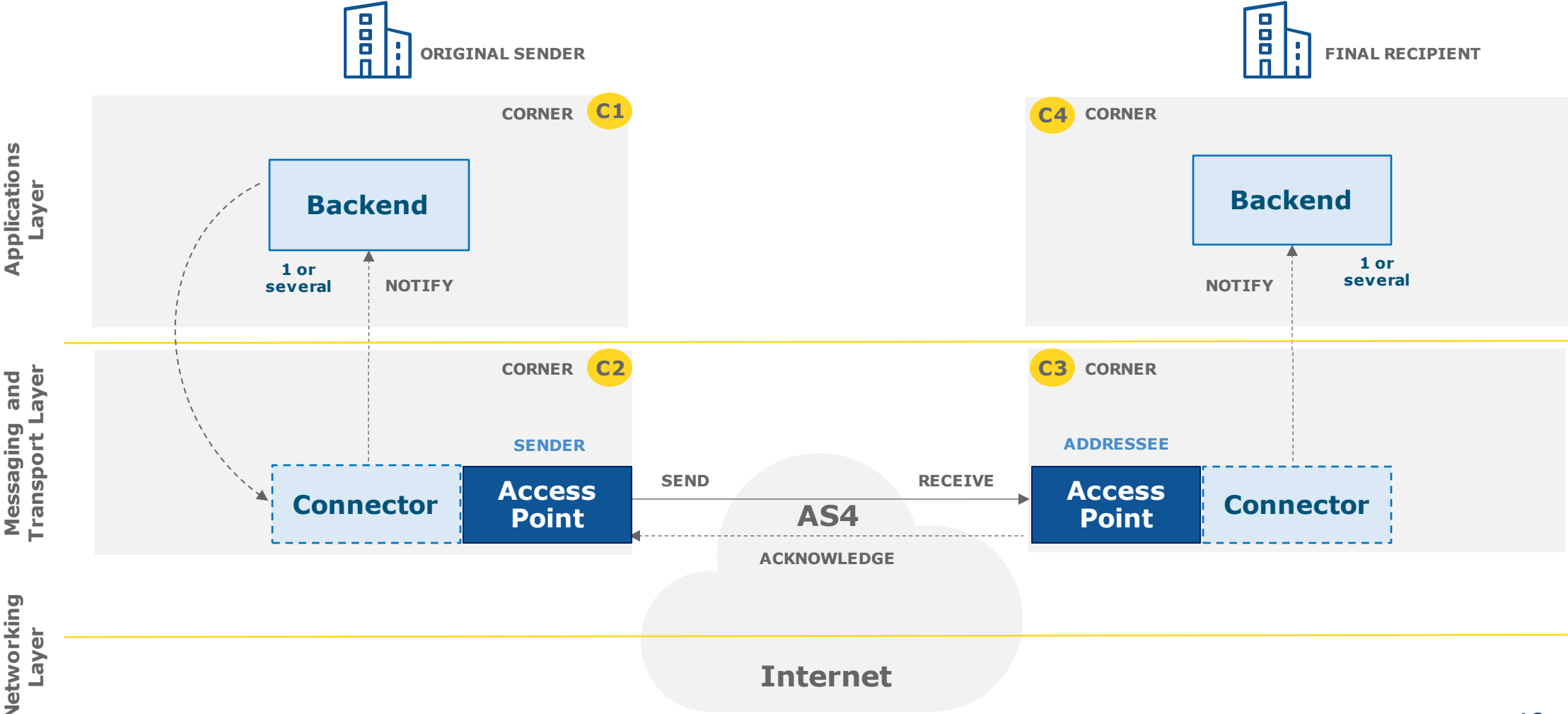
The **building blocks of the Connecting Europe Facility** promote the adoption of the same **open standards and technical specifications**, by the **different sectors** of the Union, for the most basic & common functionalities of any sectorial project/platform.

**These core commonalities will enable interoperability across borders and sectors.**



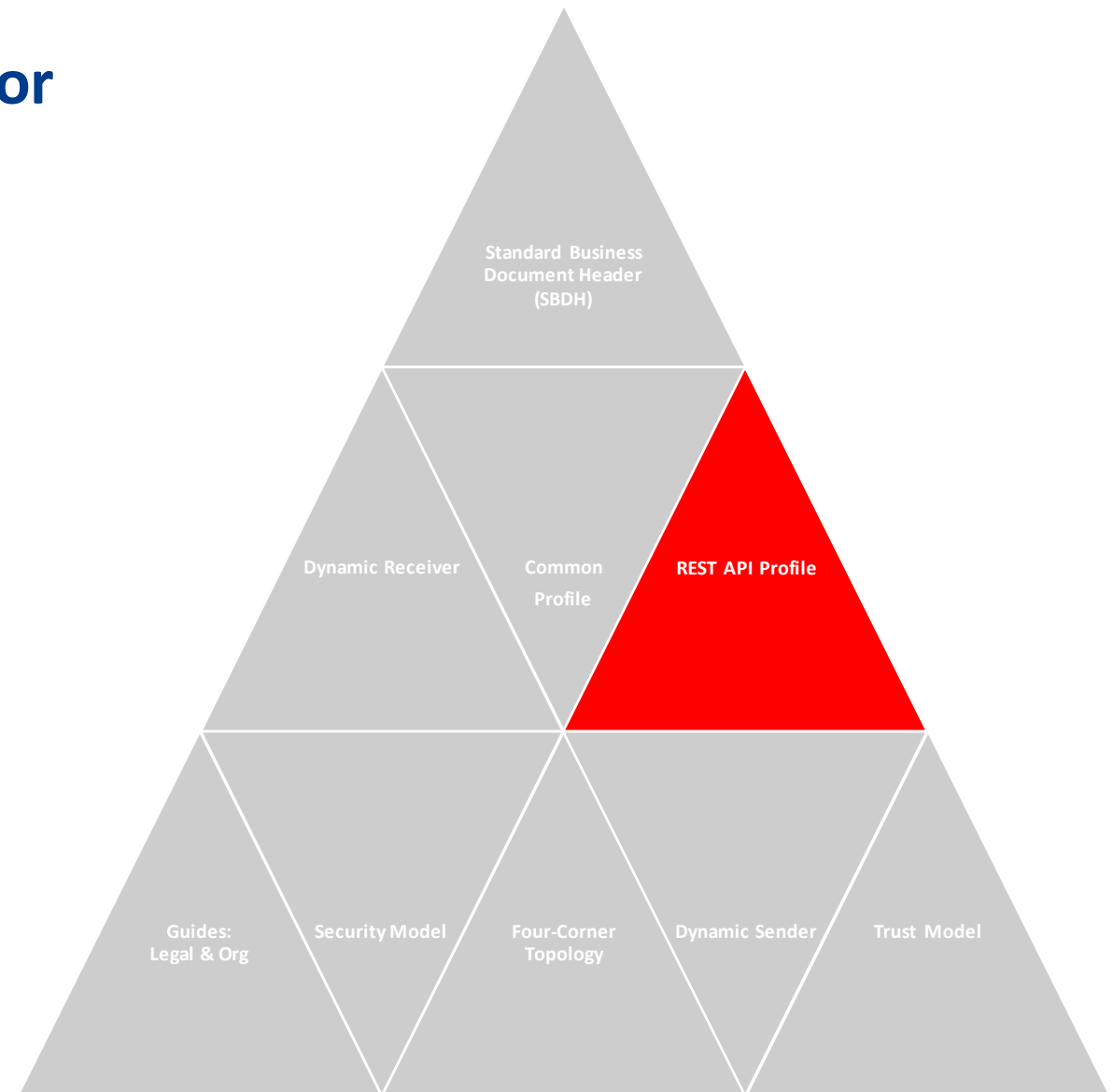
# eDelivery Four-Corner Model

Required component  
 Optional component



# A REST API profile for the public sector

- How could we expand the eDelivery concept to enable additional **communication patterns** using **REST APIs**?
- Which technological choices can be agreed **across business domains**, to arrive at interoperable, secure, reliable and trusted APIs?
- Goal: Introduce a REST API profile as a **new profile** that enriches the eDelivery building block with new patterns of data access and data sharing.



# The eDelivery AS4 Profile

## Server 2 server

Message exchange optimized for large volume of messages, large message size, large number of concurrent users

## Secure delivery

By enforcing payload encryption and party identification with digital certificates

## Reliable and non-repudiable delivery

By defining several retry strategies and mandating a signed receipt

## Enterprise

It supports enterprise environments and service oriented architectures

## Business-agnostic

It can transfer any payload

## SOAP and WS-Security

AS4, which eDelivery profiles, is SOAP and WS-Security.

It is a SOAP API, bringing the web to EDI.

**The REST API profile should respond to different needs**

# Light context

The REST API profile should primarily address **different architectures** and **communication patterns** than those already supported by the eDelivery AS4 profile.

The profile is applicable to projects where at least one party to the data exchange would operate in a **light context**.

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## Organisational

Insufficient resources to cover installation and maintenance

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## Hardware and IT infrastructure

Scarcity of CPU, memory, storage, physical security or (electrical) power, etc.

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## “Low throughput” scenarios

One side to the communication is a single individual rather than an organisation.

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## Sandbox environments

At least one of the parties can only run as an HTTP client.



# Putting it all together

The new profile would aim to bring **new technological options to the eDelivery** building block while maintaining the eDelivery goals of:



**Standardised data exchange**



**Business-agnostic data exchange**



**Secure data exchange**

The new specification would enable the implementation of eDelivery-compliant data exchange **benefiting** from:



✓ **Ease of deployment / installation**



✓ **Economy of resources on the client side**

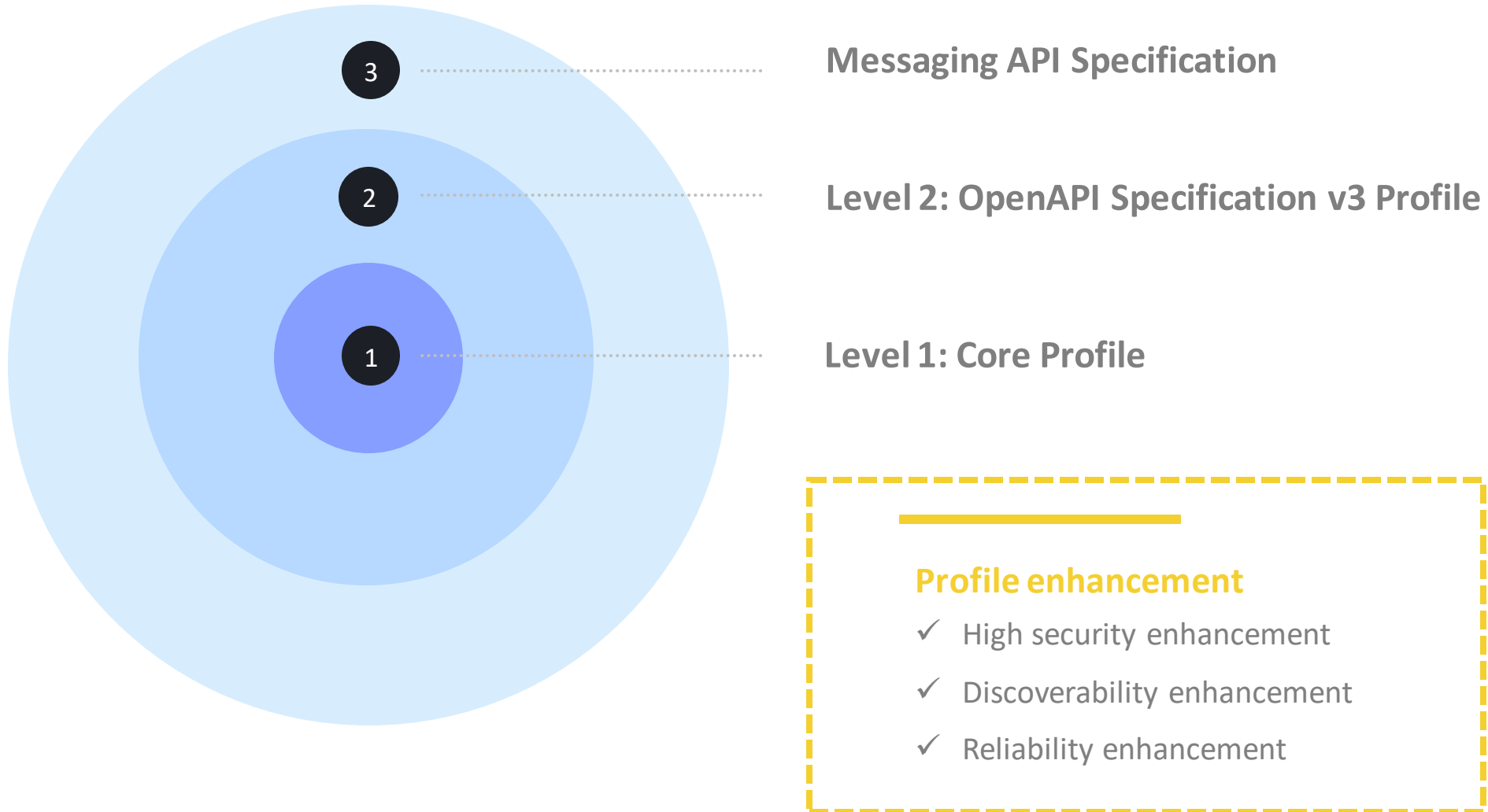


✓ **Operation on mobile / personal environments**



✓ **Updated options for the data exchange patterns**

# Structure of the ISA<sup>2</sup> IPS REST API profile



# Level 1: Core Profile

## Overview

- ✓ Authentication and Authorization (OAuth 2.0, OpenID Connect)
- ✓ Security (transport, message, payload)
- ✓ Lifecycle management (versioning, backward compatibility, deprecation, sunset)
- ✓ Common semantics (vocabularies, use of HTTP verbs and status codes, common resource patterns)
- ✓ Documentation
- ✓ Discoverability

# Level 1: Core Profile

## Lifecycle management

- ✓ Versioning & backward compatibility guidelines
- ✓ Specific HTTP headers (Deprecation Response Header Internet-Draft and Sunset HTTP Response Header)
- ✓ OpenAPI specification property extension for capturing lifecycle events

OpenAPI:

...

info:

...

x-edel-lifecycle:

maturity: "deprecated"

deprecated\_at: 2020-12-01

sunset\_at: 2021-01-01

# Level 1: Core Profile

## Discoverability

- ✓ Provide the proper mechanisms to become discoverable both in terms of its structure and operations
- ✓ To facilitate Discoverability the API MUST:
  - ✓ Have a complete OpenAPI v3 document accessible at its base URL
  - ✓ Include information in the **servers** property of the OpenAPI document (all the known deployed instances)
  - ✓ Use OpenAPI info attribute extensions as defined in the profile (e.g., **info.x-edel-publisher**, **info.x-edel-lifecycle**) that can be used as metadata by repositories

# Level 2: OpenAPI Specification v3 Profile

## Versioning and Lifecycle

### Ruleset

- ✓ **Versioning:** `info.version` MUST be present and follow the semantic version formatting of Major.Minor.Patch
- ✓ **Lifecycle:** `info.x-edel-lifecycle` MUST be present denoting the current maturity of the API.
- ✓ **URL Versioning:** The `servers.url` MUST be present, declared in HTTPS and providing a base URL with the MAJOR Version Present

### Correct Example

```
info:  
  title: Example API  
  description: Correct API example  
  version: v1.5.10  
  x-edel-lifecycle: deprecated  
  deprecated_at: 2021-03-01  
servers  
  - url: https://ex.org/api/v1
```

### Incorrect Example

```
info:  
  title: Example API  
  description: Incorrect API example  
  version : v1.0-345-b  
servers  
  - url: http://ex.org/api/v1.3.4
```

# Messaging API Specification

## Overview

- ✓ The Messaging API Specification defines a way to securely and reliably exchanging multi-payload, payload-agnostic, messages between two parties.
- ✓ It takes into account the **light context** constraints, e.g. the client is not trusted.
- ✓ Supports commonly defined Message Exchange Patterns
- ✓ Follows the Core API specification
  - ✓ Use of delegated Authentication and Authorization
  - ✓ Message Level Security using JAdES
  - ✓ Documented Using OpenAPI Document
  - ✓ Error Signals using Problem+JSON and HTTP Codes

# Messaging API Specification

## Messaging Endpoints

- ✓ Message Submission  
**POST /{service}/{action}/{mId}**
- ✓ Message Submission with synchronous Response  
**POST /{service}/{action}/{mId}/sync**
- ✓ Response Message Submission  
**POST /{service}/{action}/{mId}/response/{rService}/{rAction}/{rMid}**
- ✓ Message Reference Pull  
**GET /{service}/{action}**
- ✓ Message Pull  
**GET /{service}/{action}/{mId}**
- ✓ Response Message Reference Pull  
**GET /{service}/{action}/response/{rService}/{rAction}**
- ✓ Response Message Pull  
**GET /{service}/{action}/response/{rService}/{rAction}/{rMid}**



# API4DT joinup collection – stay tuned!

Application Programming Interfaces (APIs) for the digital transformation

Last update 5 days ago | 5 Members | 0 Solutions

## About Application Programming Interfaces (APIs) for the digital transformation

The European Commission understands the key role that APIs play in the digital sphere, and it is gaining deep understanding aspects of its adoption in organizations. This JoinUp collection presents a series of outputs that investigate on these aspects.

Quickly check the outputs

Reports | Events | Data | Tools | Surveys

Join our community and stay tuned:



<https://joinup.ec.europa.eu/collection/api4dt>

Contact us directly [jrc-apis4dgv@ec.europa.eu](mailto:jrc-apis4dgv@ec.europa.eu)

## REPORTS



## DATASETS

**Dataset: API for government datasets**  
Document

The European Commission's DG CONNECT together with the Joint Research Centre (JRC) launched the 'API4DGov - Digital

API4DT API4DT-data

document

## TOOLS & SURVEYS

**Survey: API strategies and use in governments**  
Guideline

In January 2018, the European Commission's DG CONNECT and the joint Research Centre (JRC) of the European Commission

API4DT API4DT-surveys API4DGov

document

**Tool: API for government framework - API strategy self assessment**  
Guideline

This maturity self-assessment tool builds on the API framework proposed by the European

API4DT API4DT-tools API4DT-surveys

document

## EVENTS

**Event: Assessing Government API strategies across the EU**  
17/10/2018 event

**Event: APIs for governments: public sector track and workshop**  
14/11/2019 event

**Workshop: API technical essentials: Public administration & private**  
25/09/2020 event



# Thank you!



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